



# The Cost Effectiveness of Bituminous Surface Treatments

Joe P. Mahoney  
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# Outline

- WSDOT Preservation Statistics and Costs
- Preservation Costs and Lives
- Life Cycle Cost Analysis
- Pavement Distress Considerations
- Continuous Improvement

# Cost Effectiveness

- What do we mean by “cost effectiveness.”
  - Costs should include a life cycle view
  - When to place a chip seal?
  - How best to place a chip seal?
  - How to design a chip seal?
  - How long will it last?

**Before going any further...**

# Typical BST Gradations

Our favorite

Sieve Size	South African 9.5 mm	Minnesota (FA-3)	Minnesota (FA-4)	WSDOT		
				1/2-No.4	3/8-No.4	Choke No.4-0
3/4	--	--	100			
5/8	--	--	--	100	--	
1/2	100	100	90-100	90-100	100	
3/8	85-100	85-100	40-70	60-85	70-90	100
1/4	0-30	40-70	0-15		--	--
No.4	0-5	0-15	0-5	0-3	0-5	76-100
No.8	--	0-5		--	--	--
No.10	--	--		--	--	30-60
No.40	--	--		--	--	--
No.200	0-1	0-1	0-1	0-1.5*	0-1.5*	0-10

WSDOT gradations from 2010 Standard Specifications.  
MnDOT gradations from 2005 Standard Specifications.

# Typical BST Gradations

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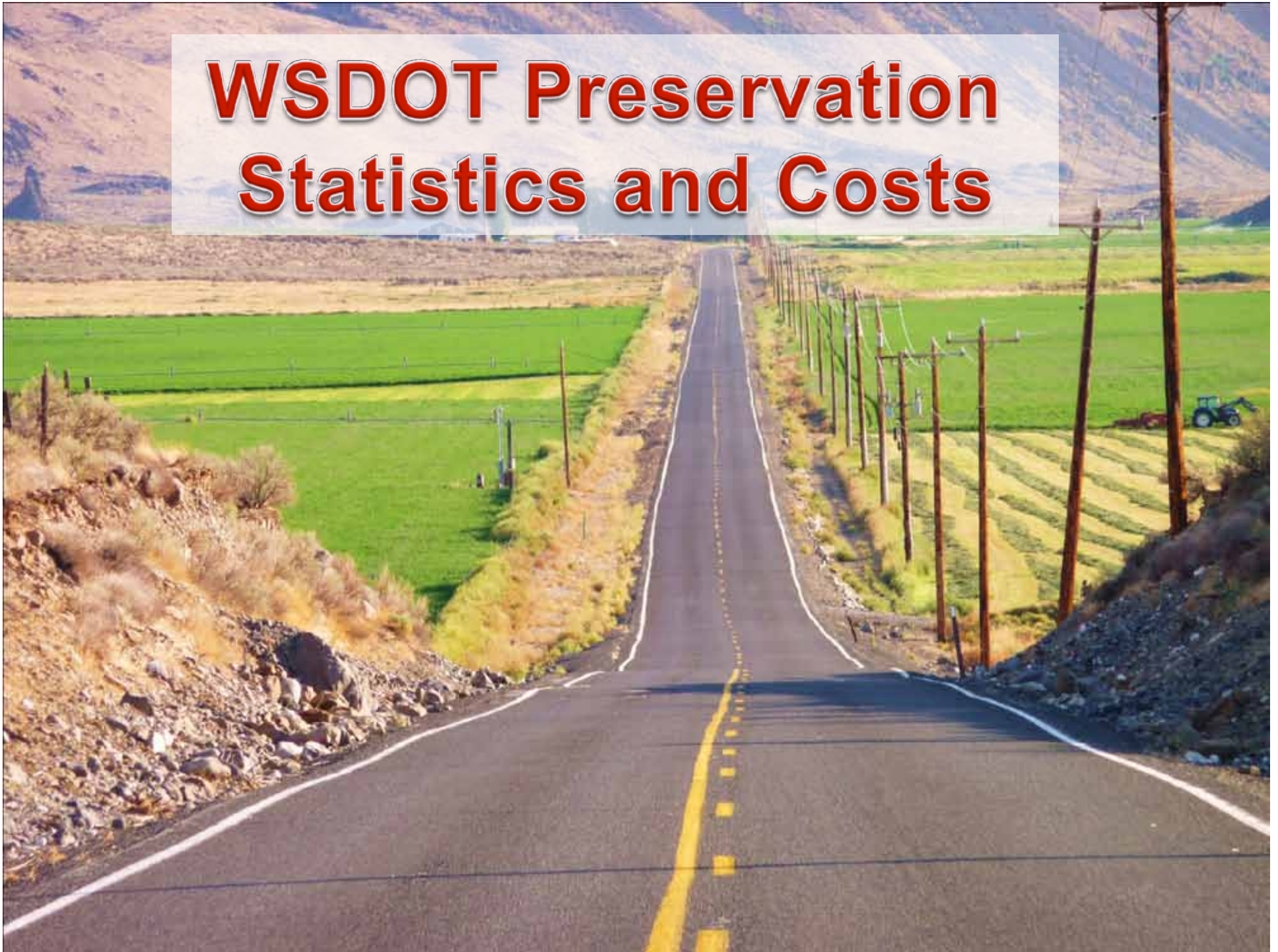
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# WSDOT Preservation Statistics and Costs



# WSDOT Lane-Miles by Pavement Type

Type of Pavement	Lane-miles	% of Total
HMA	10,776	60
BST	4,843	27
PCC	2,262	13
Totals	17,881	100

Source: WSDOT

Bottom line: BST surfaces constitute a major portion of WSDOT's pavements.

WS

Most of these HMA  
surfaces will be  
converted to BST  
surfaces

# e-Miles by ADT

AADT	Lane-miles				
	BST	HMA	Flexible (BST+HMA)	All Types (BST+HMA+PCC)	
0-2000	3,157	1,834	4,991	4,993	(28%)
2000-4000	819	1,645	2,464	2,486	(14%)
4000-6000	190	1,423	1,613	1,631	(9%)
6000-8000	8	840	848	934	(5%)
8000-10000	1	567	568	660	(4%)
10000-20000	4	2,094	2,098	2,572	(15%)
20000-40000	0	1,610	1,610	2,029	(11%)
40000-80000	0	1,032	1,032	1,360	(8%)
80000-160000	0	436	436	640	(4%)
>=160000	0	132	132	360	(2%)

42%

# FHWA IRI Thresholds for Interstate Highways

FHWA Ride Quality Terms	All Functional Classifications	
	IRI, m/km	PSR Rating
Good	< 1.5	Good
Acceptable	$\leq 2.7$	Acceptable
Not Acceptable	> 2.7	Not Acceptable

# Existing IRI Sorted by ADT

ADT (2002)	Average IRI (m/km)
0-2000	1.7
2000-4000	1.6
4000-6000	1.7
6000-8000	1.6
8000-10000	1.8
10000-20000	2.0
20000-40000	1.4
40000-80000	1.3
80000-160000	1.2
>=160000	1.6

# Preservation Policies and Practices

Surface	Common Preservation	Comments
Hot Mix Asphalt	45-mm overlay	<ul style="list-style-type: none"><li>• 8-16 year intervals most common</li><li>• All traffic levels</li><li>• All ESAL levels</li></ul>
Bituminous Surface Treatment	Single shot BST (mostly)	<ul style="list-style-type: none"><li>• 5-10 year intervals most common</li><li>• Lower traffic pavements</li><li>• AADT &lt; 10,000</li><li>• AADT ≤ 5,000 (by policy)</li></ul>
Portland Cement Concrete	Either HMA overlay or dowel bar retrofit plus grinding	<ul style="list-style-type: none"><li>• Most over 30 years old</li><li>• Most prevalent on NHS routes</li></ul>

# Percentages of Pavement Preservation Funding by Type

Biennium	HMA	BST	Other
1995-1997	63%	6%	31%
1997-1999	77%	6%	17%
1999-2001	77%	9%	14%
2001-2003	86%	7%	7%
2003-2005	83%	10%	7%
2005-2007	70%	18%	12%
2007-2009	73%	19%	8%

# Preservation Funds by Lane-Mile per Year

Biennium	Overall Funding Per Lane Mile Per Year <sup>1,2</sup>	Preservation Funds by Pavement Type \$/Lane-Mile/Year <sup>1,2</sup>		
		HMA	BST	PCCP
1995-1997	7,200	7,600	1,700	6,300
1997-1999	8,500	10,900	1,900	8,000
1999-2001	7,300	9,200	2,500	6,000
2001-2003	6,900	9,900	1,800	1,200
2003-2005	6,200	8,500	2,200	400
2005-2007	5,800	6,700	3,900	4,400
2007-2009	6,800	8,200	4,800	3,700
Averages (1995-2009)	7,000	8,700	2,700	4,300

Note 1: Funding shown includes project engineering, construction engineering, safety, and taxes.

Note 2: Amounts shown not adjusted for inflation.

A photograph of a gravel road stretching into the distance. The road is made of dark, irregularly shaped stones. In the background, there are rolling hills with sparse vegetation under a clear sky. A semi-transparent white box is overlaid on the middle of the image, containing the title text.

# **Pavement Preservation Costs and Lives**

# Pavement Preservation Costs and Lives

Treatment	Cost (\$/SY)	Expected Treatment Life
Slurry Seal	0.75 to 1.00	3 to 5 yr
Microsurfacing (single)	1.50 to 3.00	3 to 6 yr
Chip Seal (single) Conventional	1.50 to 2.00	3 to 7 yr
Chip Seal (single) Polymer Modified	2.00 to 4.00	5 to 10 yr
Thin HMA Overlay (0.875 to 1.5")	3.00 to 6.00	5 to 12 yr
Ultra-Thin HMA Overlay (0.625 to 0.75")	2.00 to 3.00	4 to 8 yr
Ultra-Thin Whitetopping (2 to 4")	15.00 to 25.00	NA

Source: SHRP2 R26

**LCCA**



# LCCA

- LCCA
  - Discount Rate = 4%
  - Analysis Period = 40 years
  - No user costs
- Costs (loaded costs includes contractor and agency project related costs)
  - BST (single shot) with CRS-2P = \$25,000/lane-mile
  - HMA overlay 1.8" thick (dense graded) = \$250,000/lane-mile
- Basic assumption: The pavement section is structurally adequate.

# LCCA

Treatment	Scenario	Present Value
BST	Place BST every <b>10 years</b>	\$66,000
HMA Overlay	Place HMA overlay every 15 years	\$489,000

# LCCA

Treatment	Scenario	Present Value
BST	Place BST every <b>5 years</b>	\$141,000
HMA Overlay	Place HMA overlay every 15 years	\$489,000

# LCCA

Treatment	Scenario	Present Value
BST	Place BST every <b>5 years</b>	\$141,000
HMA Overlay	Place HMA overlay every <b>20 years</b>	\$364,000

The background of the slide is a photograph of a gravel road. The foreground shows a close-up of the gravel, which consists of various sizes of dark and light-colored stones. The road extends into the distance, where the gravel surface transitions into a smoother, lighter-colored pavement. In the far background, there are hills or mountains under a clear sky. A semi-transparent rectangular box is centered over the middle of the image, containing the title text.

# **Pavement Distress Considerations**

# Does everyone check for top down cracking?

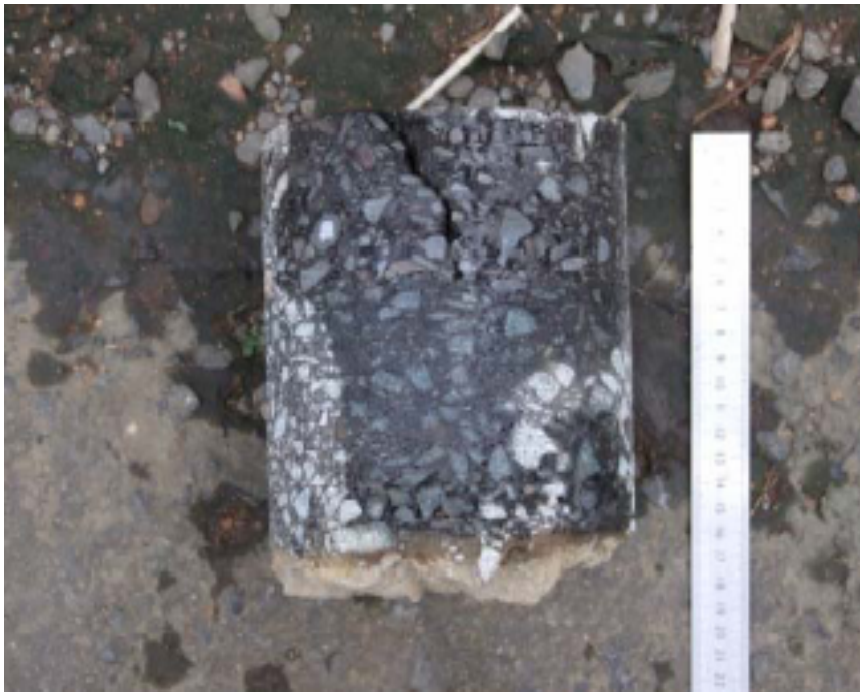


# Does everyone check for top down cracking?



**Washington State**

**Does everyone check for top down cracking?**

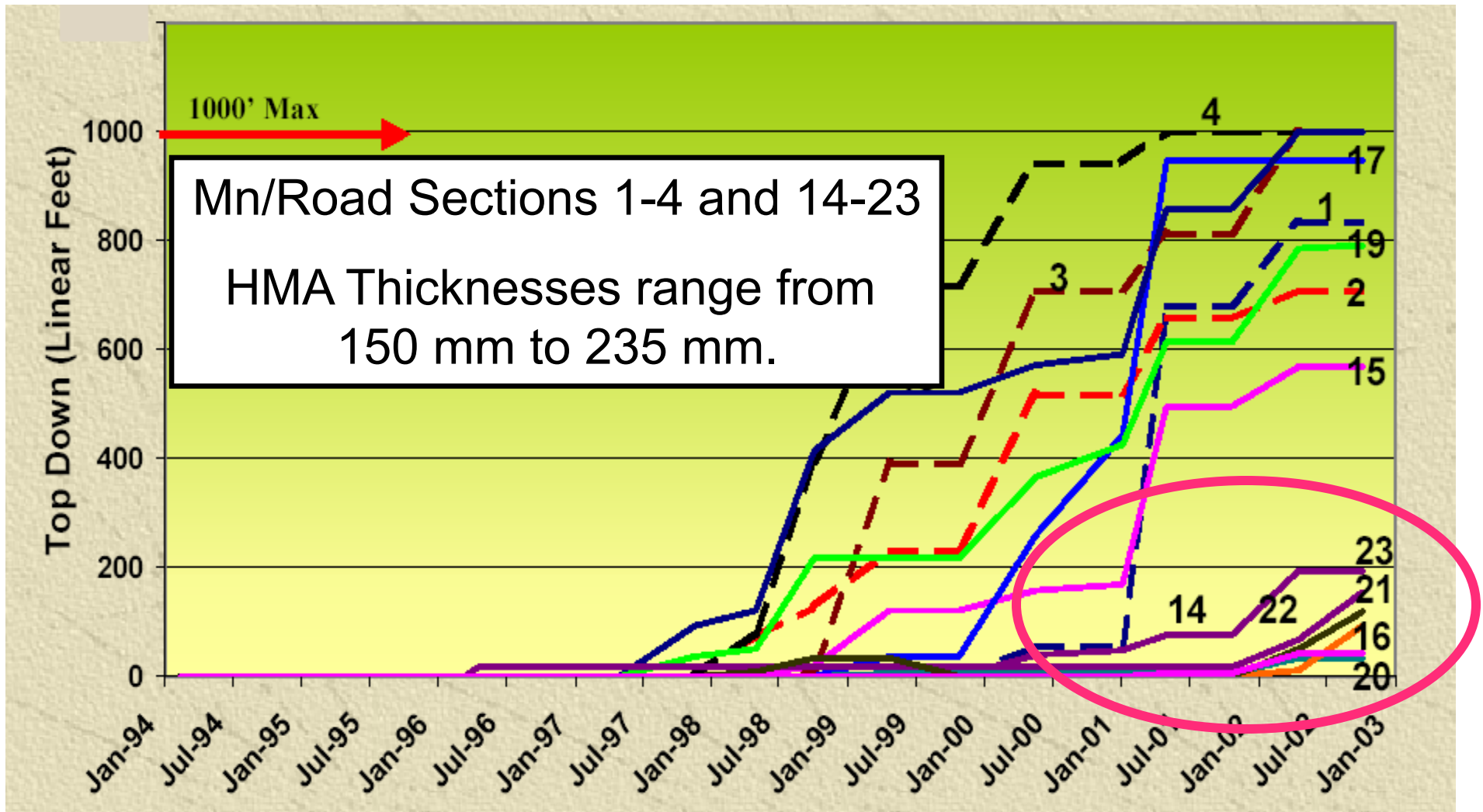


**Panama**

# Top Down Cracking

- When does top down cracking start?
  - Japan: 1 to 5 years
  - France: 3 to 5 years
  - Florida: 5 to 10 years
  - UK: 10 years
  - MnROAD: 2 to 8 years
  - Washington State: 3 to 8 years (avg = 5 years)

# Top-Down Cracking at Mn/Road



Source: Ben Worel Presentation—February 19, 2003

# Top Down Cracking

- HMA mix aging has a strong role in top-down cracking.
  - UK research has shown in tropical environments that the binder in the upper 2 to 3 mm of HMA surface courses is 100 to 500X more viscous than a depth of 10 to 25 mm.
  - Application of a chip seal soon after construction reduced the HMA binder aging by a factor of 50X.

# Continuous Improvement



# Continuous Improvement

- Workshops held each year between WSDOT and the paving contractors
- Hosted and moderated by UW
- All issues “on the table” and everyone can offer opinions.
- No decisions binding on WSDOT
- Open discussions have had a role in numerous revisions of the Standard Specifications and BST practices.

# First BST Summit 6 years ago



# Most Recent BST Summit 2010 Wild Horse Wind Project





**Recap of BST Summits  
(a small selection)**

# Consensus Items

- **Chip seal design**

- General view was this would be a good tool to have.  
[Becomes more important as aggregate payment by the SY becomes standard.]

- **Max surface temperature**

- Max surface temperature dropped from 140°F to 130°F in 2010 SS.

- **P200**

- Should be no more than 1%. Actual statistics show average for WSDOT projects about 0.9% given the 1.5% P200 in the statistic acceptance specification.

# BST Gradation and Snow Plow Damage—February 2011



# Consensus Items

- **Fog Seal**

- ER, SCR, and OR fog their seal coats. Some choke and fog to reduce snow plow damage.
- NCR does not fog their seal coats but is changing to choke and fog for all 2011 BSTs.

- **Pay by SY**

- In general, contractors not in favor of aggregate payment by the SY as of 2009 meeting.
- In general, WSDOT felt aggregate payment by SY is a good approach.
- Idaho uses SY payment.

# Consensus Items

- **Prelevel**

- Pavement policy is 70 tons/lane-mile.
- NCR: 70 tons/lane-mile OK.
- OR: 70 tons/lane-mile should be OK.
- Presealing of prelevel: Most WSDOT responses stated that their regions pre seal prelevel.

- **HMA at intersections**

- NCR uses 3/8" HMA at heavily trafficked intersections.
- ER doing some of the same. Intersections with county roads typically only choke the seal coat.

# Consensus Items

- **Optimal timing for a BST (converting a new HMA to a BST to maximize long life)**
  - Place same year as HMA but no more than 2 years (helps to prevent raveling and aging).
- **Regional views on seal coat performance**
  - Often Regions placing seal coats on a set cycle (as of 2009 meeting) but this is changing to PMS directed timing.

# Consensus Items

- **Maximum ADT**
  - No real maximum for seal coats. The larger issue is traffic control.
- **Maximum Grade**
  - Seal coats possible on 12 to 15% grades. Again, key is traffic control. If paving on steep grades, do on very low volume routes.
- **Aggregate embedment**
  - $\geq 50\%$  but not more than 70%.
  - Less than 50% unlikely to hold aggregate particularly with embedment levels of say 25 to 33%.
- **Training**
  - All about good, well-trained inspectors.
  - ER uses same inspectors for seal coat projects. Better results. Contractors supported ER direction.

# Consensus Items

- **Reduction of rock loss**
  - Embedment critical
  - Use of fog seal (sweep before fogging)
  - Keep speeds down to about 25 mph following placing of seal coat.
  - Wet rock can contribute to rock loss.

# Conclusions

- Given current funding issues, more pavement surfaces will be BSTs with less HMA (WSDOT).
- If a pavement section is structurally adequate, BST surfaces can be used over long spans of time.
- With use of HMA level-up, IRI values can be reasonable for BST surfaced routes (~ 1.6 to 1.8 m/km).

# Conclusions

- BSTs can reduce top down cracking of HMA with timely application.
- Continuous improvement—agency/contractor meetings do not need to change specifications; although, that has been common. Meetings help to get all on the “same page.”

# The End

